

2023 FTA JOINT STATE SAFETY OVERSIGHT AND RAIL TRANSIT AGENCY WORKSHOP

NOVEMBER 14 – 16, 2023 | ST. LOUIS, MISSOURI



Session 19

Risk-Based Inspection Panel Discussion: Lessons Learned

Facilitator: Cyrell McLemore, FTA









RISK-BASED INSPECTIONS

Lessons Learned

Larry Barlow and Rebecca Zepeda

Valley Metro Rail

Cameron Phelps and Kevin Chandler

Ohio Department of Transportation

Daren Gilbert

California Public Utilities Commission

Robert N. Hanson

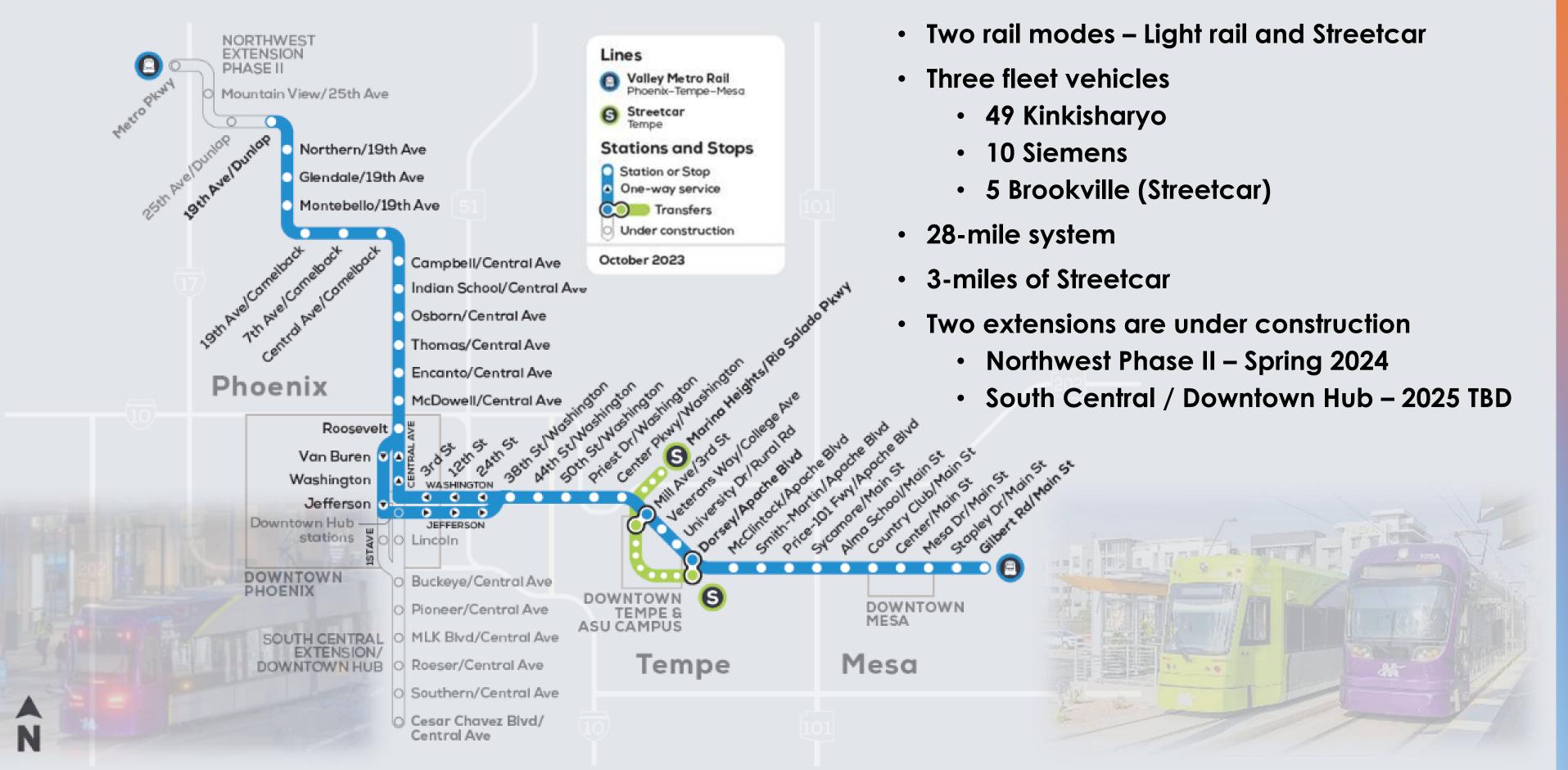
Commonwealth of Massachusetts Department of Public Utilities







Valley Metro Rail System Overview



Data Collection Overview

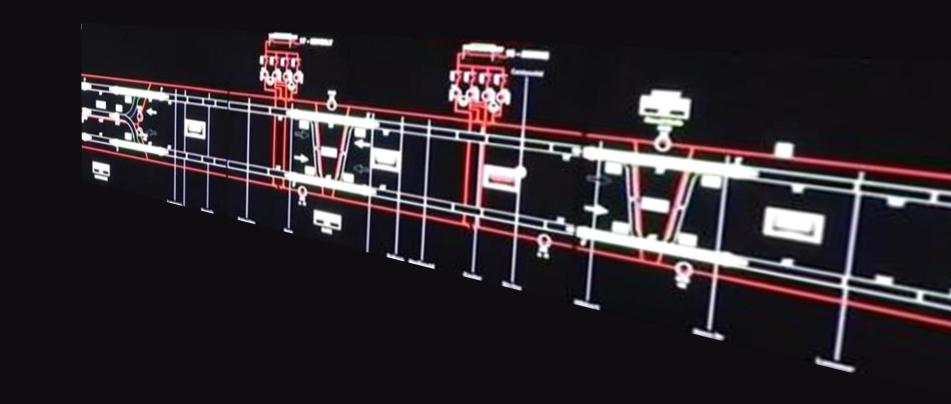
- Operations Daily Activity Log
- Activity Log Analysis
- Enterprise Asset Management
 System
- Tracking Logs
- Confidential Safety Reporting System

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d_ E00dd >J2 70C E9:D ?8D]2=E90F89 0E96C 8678E:4 E6DED 275
         92G6 @C:8:?E96:CWO'e_ >J2X[ p?E2C4E:42 W0g_-'b_ >J2X[ 2?5 x?5:2 W0g_-h_ >J2X],ab.,ac.
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Operations Daily Activity Log

The Operations Control Center documents all system activity:

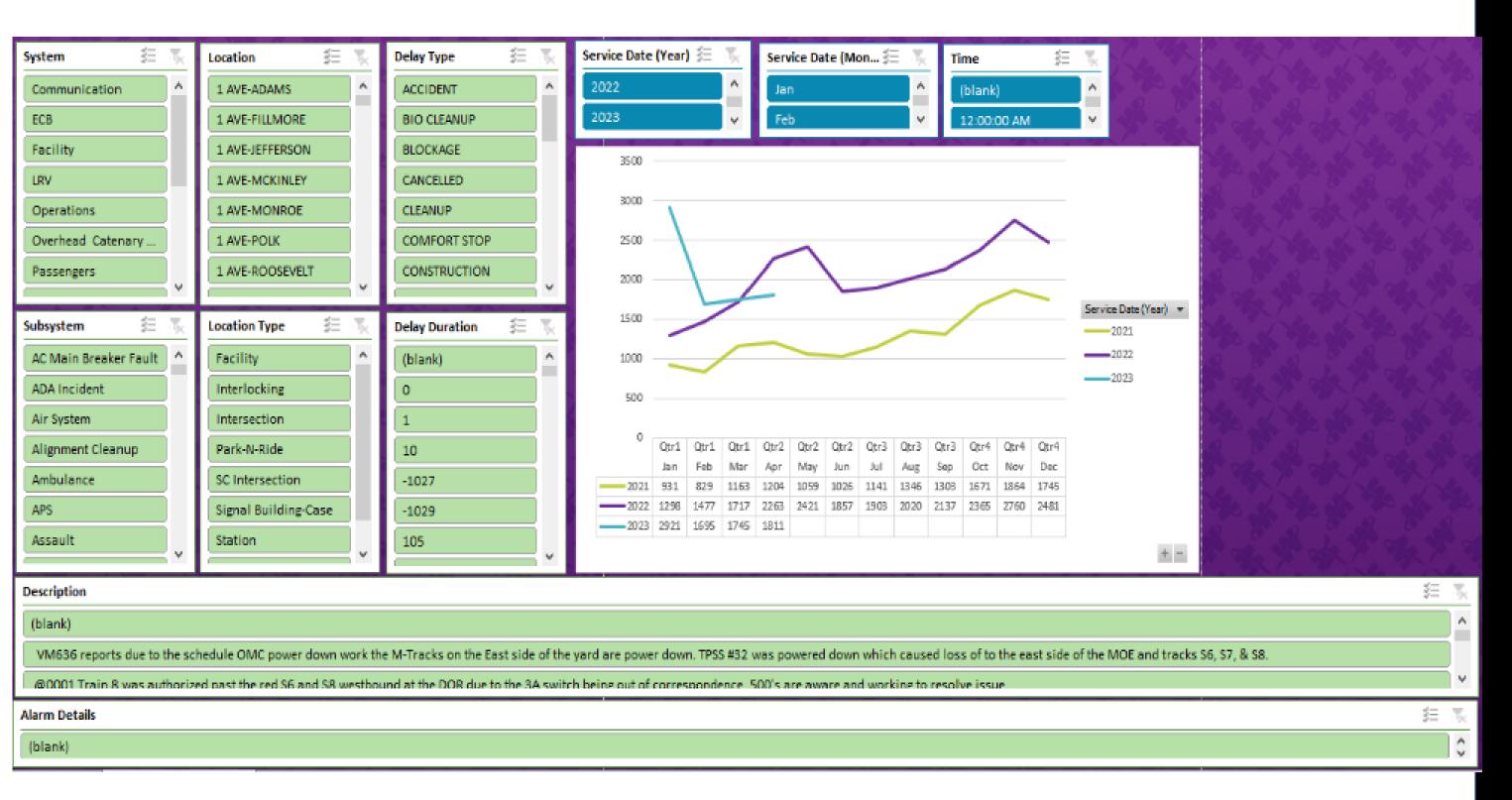
- Accidents/Incidents/Near Miss events
- Mechanical/System Failures
- Vehicle Failures/Troubleshooting
- Rule Violations



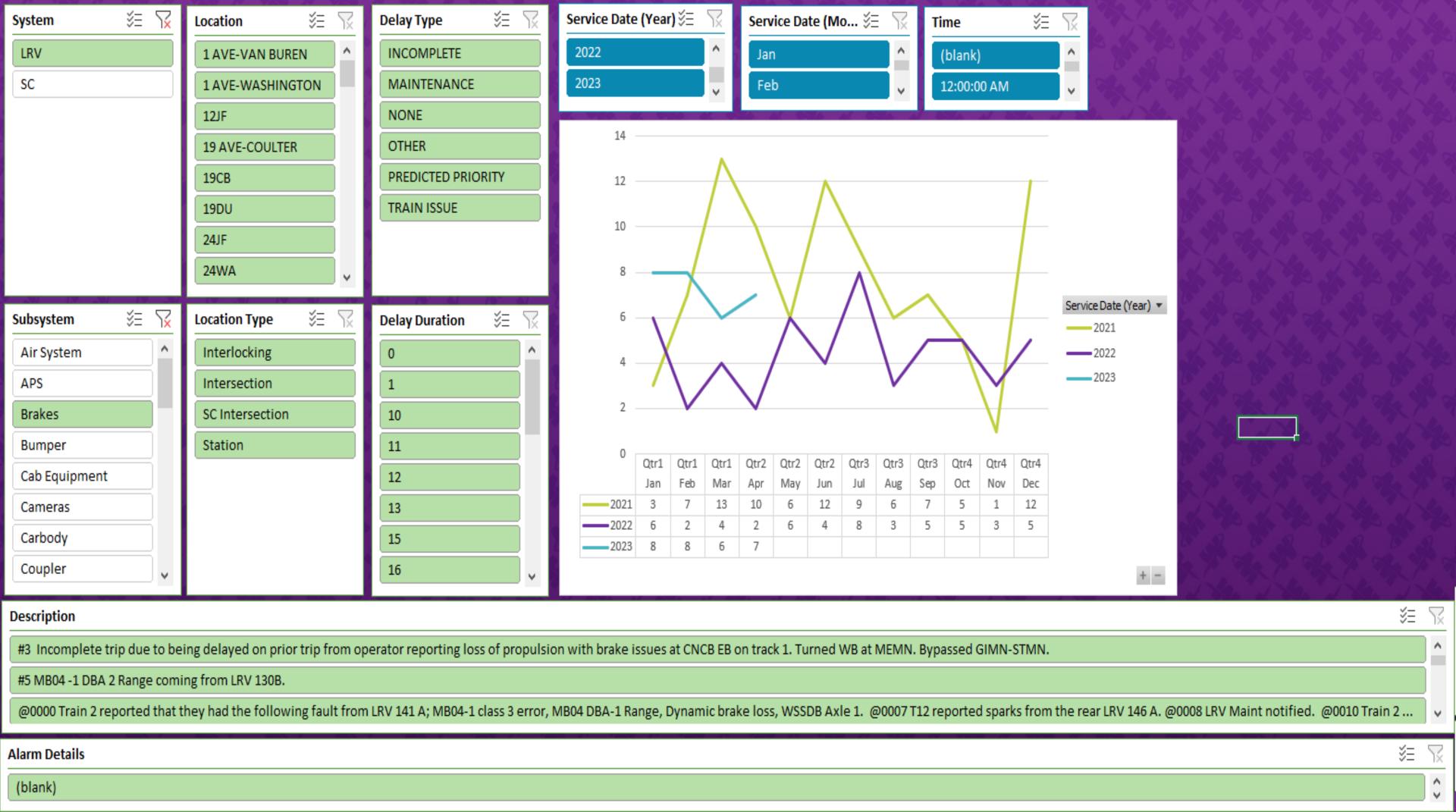
Service	Start Time	Reported By	Description	Syst	tem	Notified					
9/11/23	6:32 pm 9/11	aahmad	@1830 Switch 1B went into overload at the MTB crossover dropping	Sign	als						
Locat	ion	Op ID	routes. @1832 510 notified. @1832 1B normalized at MTB, route			F.4	0.044				
Inter	locking / MO19	N/A	re-established. @1832 510/311 on scene. Resolution 19:18 510/311 called clear of MTB Crossover.	Switch T	rouble	51	10, 311				
LRV	Track/Dir	Train ID	19.10 310/311 Called Clear Of WITD Clossover.								
N/A N/A	Main 1	N/A Deleted		Trip	De	elay	Time				
N/A	EB	NO		N/A		NONE		0			
	^ Alarm Details (for above item) ^										
Name: SW1B-OVERLOAD Desc: SWITCH 1B OVERLOAD - MTB Priority: 1 Location: MO19											

Service	Start Time	Reported By	Description	Syst	tem	Notif	ied			
10/17/23	3:52 am 10/18	acordova	@0352 @YL1 train 1 notified OCC of a brake release fault coming out of	LR\	V					
Loca	ation	Op ID	LRV 107. LRVM supervisor 656 notified & advised OCC to have the			LDV/M supervisor 656				
S	Station / YARD	200	operator pull back into C2 & take the MOW spare while LRVM uncoupled the affected car. @0406 train 1 notified OCC that he is ready to proceed to the yard limit & given authorization once train 2 cleared	Brak	es	LRVM supervisor 656				
LRV	Track/Dir	Train ID	the 8T circuit in the yard.							
111	Main 2		Resolution	Trip		Delay	Time			
112 107	WB	Deleted NO	Train 1 will be turned EB @MTB for schedule recovery.	18196		Incomplete	0			

Daily Activity Log Analysis







Enterprise Asset Management – Maintenance



Service Request

Work Management

Ad-Hoc Query Reporting

Allocation and Assignment

Reporting

Reports:

My Favorites

Capital Planning

Cost Analysis

Enterprise Purchasing

Fuel Info

Greenhouse

Incident Info

<u>Linear Info</u>

Motor Pool

NAPA NTD

Operations Info

Parts Info

Purchasing Info

☐ Shop Operations

<u>Labor Info</u> Multi-Unit Projects

Utilities

VMTA Custom Reports

Shop Operations

Current Work Order Delays

Daily Shop Schedule

Daily Shop Schedule by Bay

Daily Shop Schedule by Employee

Excessive Work Orders by Asset

Late Work Orders by Location

Modified Tasks

Multi-Asset Open Work Orders

Part Request Status

Pending Work Order Part Requests

Planning Work Order Detail

PM Checklist Blank

PM Checklist Items

PM Compliance

PM Results Detail

Proactive vs Reactive Maintenance

Repair and PM Cost per Mile Exceptions

Service Request Detail

Service Request Details by Address Range

Service Request Follow Up

 Assists Valley Metro in maintaining a state of good repair

Maintains a record of all assets in one place

Preventative and scheduled maintenance

Inspection records

Repairs and work orders



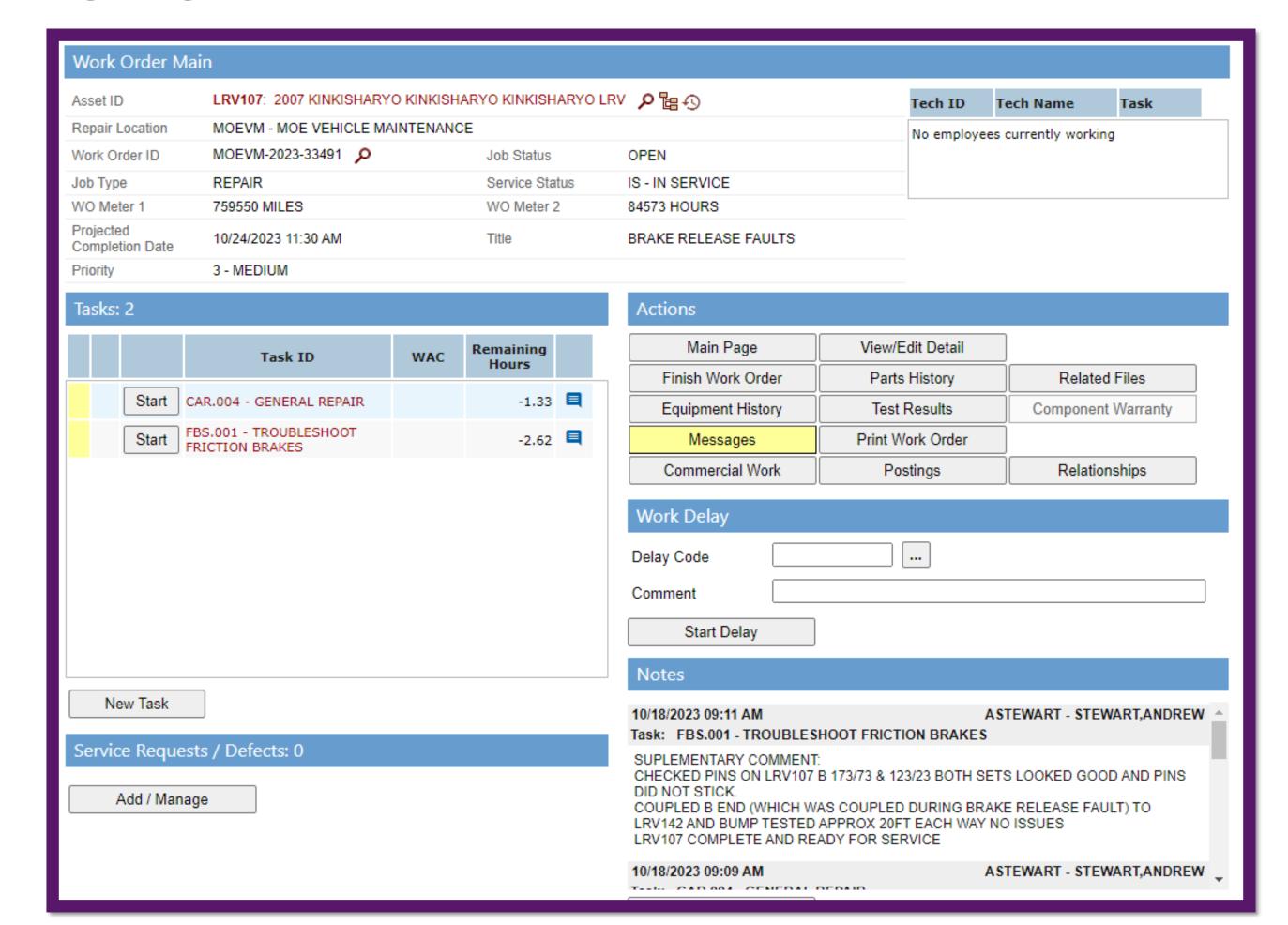
Current Filter				
Months of History 6	Task ID			
O Count of Tasks 10	☐ Show Work Orders with no postings			
O AII	☐ Show Tasks with no Work Order	Apply Filter	Reset Filter	

History for the last 6 months

Work Order ID	WO Date ▼	WO Closed Date	Task ID	Task Date	WAC	Employee	Repair Reason
SIGCOM-2023-15475	10/16/2023 11:02 PM	10/18/2023 08:10 PM	SC0001 - MONTHLY 1/4 IN OBSTRUCTION TEST		PM - PM COMPLETE	263309	J - OTHER
SIGCOM-2023-15154	10/03/2023 09:54 PM	10/09/2023 07:14 PM	SC0071 - SWITCH ADJUSTMENT		01 - ADJUSTED	263728	C - WEAR AND TEAR
SIGCOM-2023-15144	10/03/2023 10:42 AM		SC0078 - DRAIN SWITCH BOX		06 - INSPECT		I - INSPECTION
SIGCOM-2023-15135	10/02/2023 09:51 PM		SC0071 - SWITCH ADJUSTMENT		01 - ADJUSTED	263855	J - OTHER
SIGCOM-2023-14324	09/16/2023 11:42 PM	09/18/2023 05:09 PM	SC0003 - QUARTERLY CLEAN, LUBE, OBSTRUCTION		PM - PM COMPLETE		J - OTHER
SIGCOM-2023-13107	08/20/2023 01:32 AM	08/21/2023 04:09 PM	SC0071 - SWITCH ADJUSTMENT		02 - CLEANED		J - OTHER
SIGCOM-2023-12795	08/19/2023 06:13 PM	08/21/2023 02:07 PM	SC0001 - MONTHLY 1/4 IN OBSTRUCTION TEST		PM - PM COMPLETE	263688	J - OTHER
SIGCOM-2023-12617	08/07/2023 12:34 PM	08/15/2023 07:59 AM	SC0070 - SWITCH OUT OF CORRESPONDENCE		00 - REPAIRED	264127	B - BREAKDOWN
SIGCOM-2023-12488	08/03/2023 07:55 AM	08/06/2023 06:38 PM	SC0072 - REPLACE MICRO SWITCH		09 - NO TROUBLE FOUND		J - OTHER
SIGCOM-2023-12485	08/02/2023 10:12 PM	08/09/2023 02:11 PM	SC0075 - REPLACE SWITCH LINKAGE		RPL - PART REPLACE	263309	J - OTHER
SIGCOM-2023-11642	07/18/2023 12:26 AM	07/18/2023 03:34 PM	SC0001 - MONTHLY 1/4 IN OBSTRUCTION TEST		PM - PM COMPLETE		J - OTHER
SIGCOM-2023-10454	06/14/2023 11:57 PM	06/15/2023 02:24 PM	SC0003 - QUARTERLY CLEAN, LUBE, OBSTRUCTION		PM - PM COMPLETE		J - OTHER
SIGCOM-2023-9425	05/17/2023 09:08 PM	05/18/2023 07:40 PM	SC0001 - MONTHLY 1/4 IN OBSTRUCTION TEST		06 - INSPECT	263661	J - OTHER



Asset Review - LRV





GIS Tracking – Accident/Incident/Occurrences

Light Rail Safety Dashboard

Overview

Events

Hazards

Transit Safety Dashboard can be used by transit agencies to monitor the status of safety events and hazards.

Adjust the filters or current map extent to refine the results.

Occurrence Date:

Last 90 Days

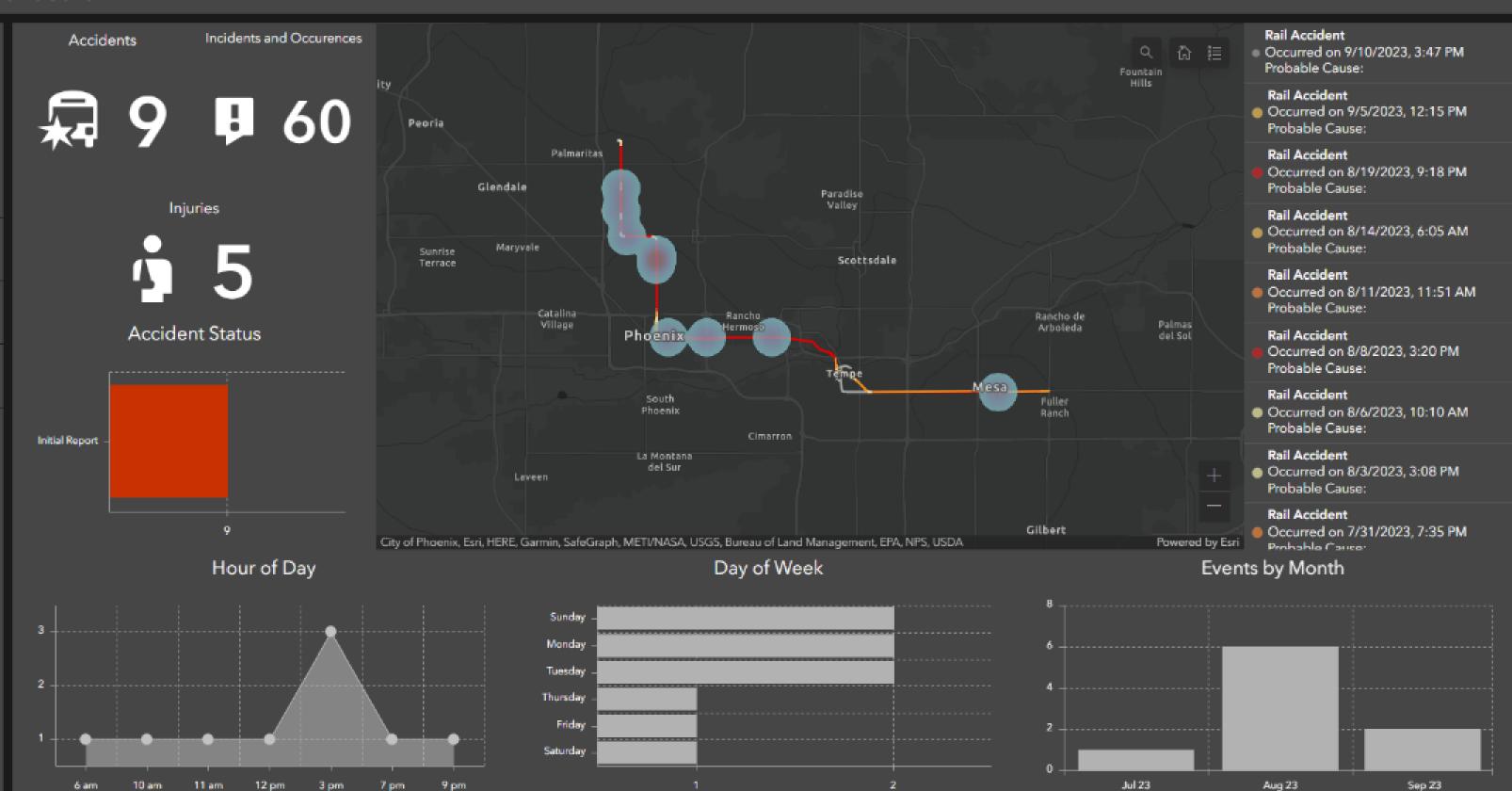
Event Type:

Accident

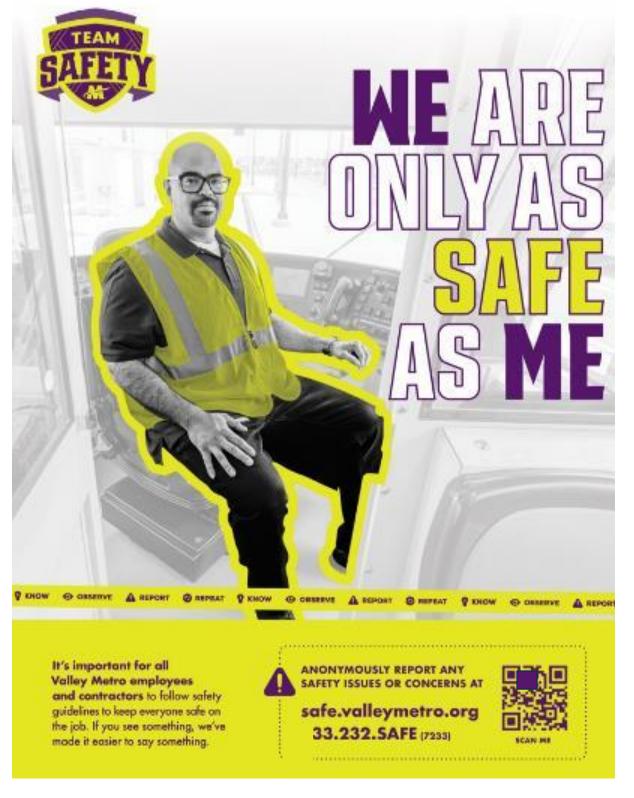
Event Mode:

Lightrail, Rail 2

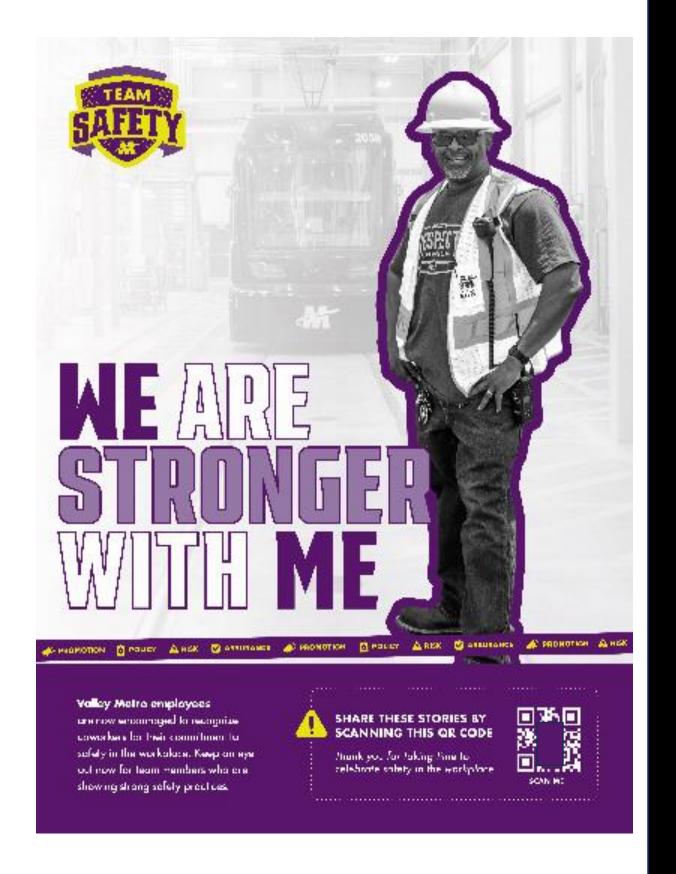
Event Preventable:



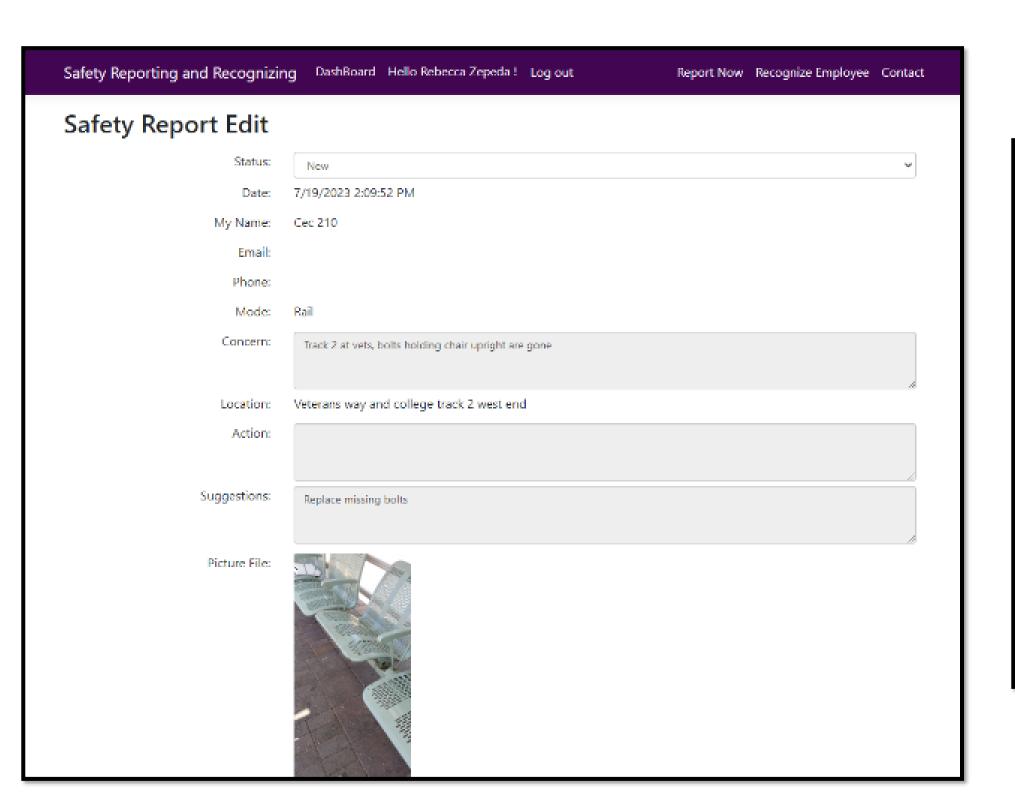
Confidential Reporting System

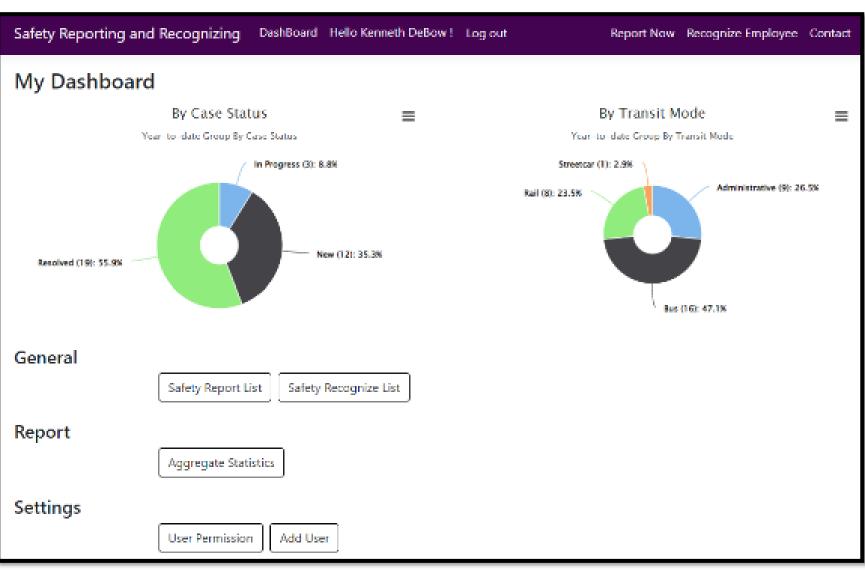












Safety Concerns Web Portal & Dashboard

Safety Concerns Tracking Log

- Method of reporting
- Safety Concerns in Detailed Writing
- Risk ranking using Military Standard 882E

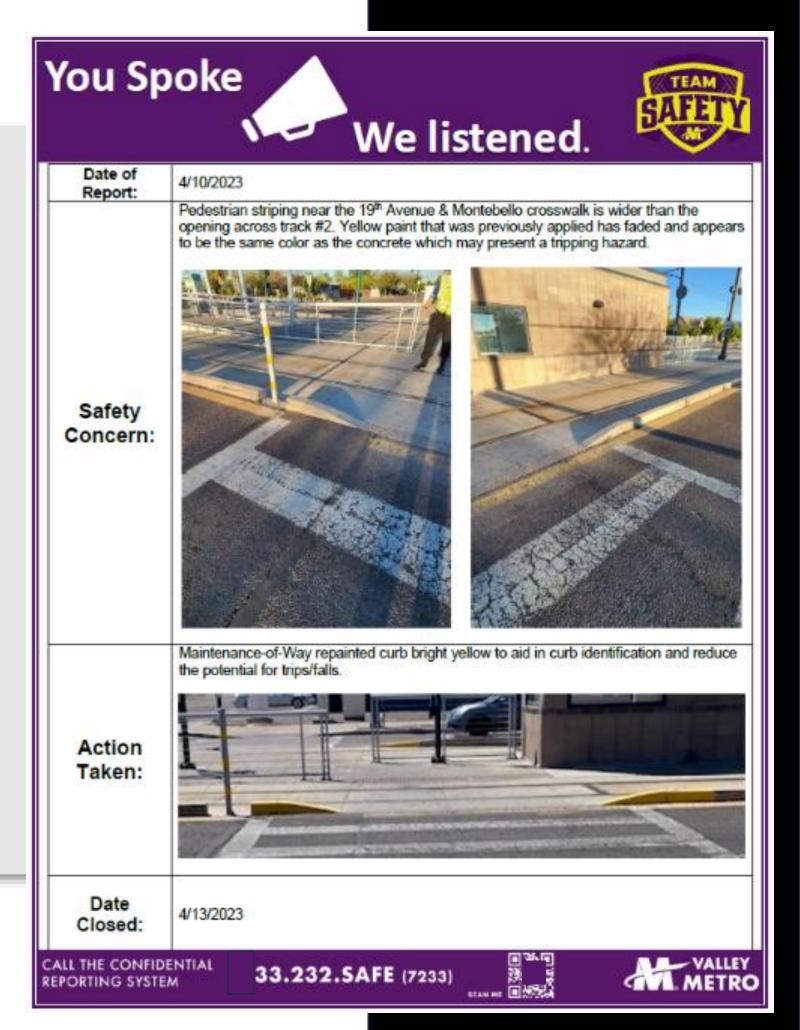
RISK ASSESSMENT MATRIX SEVERITY Catastrophic (1) Critical Marginal (3) Megligible (4) Frequent (A) High High Serious Medium Probable (B) High Serious Medium Occasional (C) Serious Medium Low Remote (D) Serious Medium Low												
· · · · · · · · · · · · · · · · · · ·	High	High	Serious	Medium								
	High	High	Serious	Medium								
	High	Serious	Medium	Low								
	Serious	Medium	Medium	Low								
Improbable (E)	Medium	Medium	Medium	Low								
Eliminated (F)		Eliminated										

		Valley Metro Sa	afety Concer	ns Tracking Log								
Mode	Date	Method of Reporting	Reported by	Concern	Pre Mitigation Bisk Banking	Assigned to (in SSQA)	Action Items Taken	Post Mitigating Bisk Banking	Date Actions Communicated to Concerned Parts	Safety Assurance	Status	
N-d	5/11/21825	VH Sofoty Concerns Mebrics	filicanda Tajoda	Bischivo locata il in the HOC strium die no se centrono e done.	žE	Fiebocca Zapada	Discretarly departments assisted this conserve and approached the conserved employees a district of the three would get in twent with the Facilities Heister ance Heister. Our will be alway, to have a been conserved review to necessary the beet like. It was also communicated that earlithet has been completed, to set gets that estable accompleted, to set gets that estable accompleted they reported they are alteraje. SHE 2020: D. Dreeber contexts of the Sefety Department and the conserved implepers adviced that the beekings sections on pty levit will remove the till.	,	SATIFERED National as works through the UNE artisty Reporting Hartine Molector. SATIFERED : Email communication was made within to Safety Department and the Pec littler Haintenance Harcocer. SATIFERED : Facilities Hanney confirmed viscomed in the removed at the hacking terms of safety. Department and confirme and email appearance and email appearance and email appearance.	VPI Sefect is least the least with the case connections also per and an at footh as SP\$272423, the be white as at nonescord.	Ollazed	
Pi elli	645454 S2	SHI Sefety General Envell	Charlo ta pilson Pilonnean	10 th floor ACD of 10 Nir Income Nie.	20	Lerry Berlau	MANDOUS After no coloing the initial Sefety Censero Lerry Bortouries art to test of the concern and deboration of the batterilar to the ACD as a not sortides. Start sore placed as the ACD, and ensert to the ACD as a not sortides. Start sore placed as the ACD, and ensert to the ACD as a not sortides. Start sore placed as the ACD, and ensert to the ACD as a site of the power of the classes take in the services of Research Pala Research Pala Research Pala Research Pala Research (Pala Research Research to see of the power of services the instruction of the services of the partial services the instruction of the services. MANDOCS, Research Research as a six and entitle actions from a search to a service the services the services of the services	er	6/9/2023: Small communication we made from the Sefete Department to Ph. Christopher Plormen the concerned parts. 7/17/2023: Borlow communicated with reporting-arry.		Glazed	The Free Pres Pres Pres Pres Pres Pres Pres P

You Spoke, We Listened

- All employees are made aware of reported concerns
- Mitigations that were implemented
- Information listed and summarized









VALLEY METRO	Haz	ard Tra	cking l	Log								
Valley Metro Hazard ID	HAZ Status	Reporting Source	Reporting Person	Date	Time of Event	Date of SSQA Notification	SSO Notification Compliant (within 30 Days)	Location of Hazard	Hazard	Findings	Safety Risk Before Mitigation	
HZI-002-17	3	Incident	Citizen - Manuel Jaramillo 480.949.5268			11/16/17		51st and	Signal Timing Issue	On 11/16/17 @ 05:51 a WB Vehicle in left turn SB lane stopped for a light. Observed an LRV exit yard lead on to WB track. The vehicle received a green arrow prior to the LRV clearing the intersection	3D	
HZI-003-17	3	Incident	Dave Zebro	5/1/2017	13:00	5/1/17	N/A	Dhy	Ithe fence could notentially be easier to	Razor wire was needed to secure these identified locations.	3D	
HZI-004-17	3	Incident	Dave Zebro	Ongoing		N/A	N/A		Vehicles striking island curb in on north side of platform	Re-painting of the island needed.	3C	
HZI-005-17	3	Incident	Dave Zebro	Ongoing		N/A	N/A	19th Ave/Dunlap Crosswalk	II rosswalk striping taged	Re-painting of crosswalk stripes needed. Additional stripping to be added.	3D	
HZI-006-17	3	Inspection	Facilities Maintenance			N/A	N/A	Maintenance	Some OMC staff members are unfamiliar with how to use the emergency P/A system to make announcements during emergencies.	Training and system testing required.	3E	

- Hazard ID #
- Date/Time/Notification
- Location of Hazard/Hazard/Findings
- Safety Risk Before Mitigation
- Begin Mitigation Process Date
- Expected Mitigation Close Date
- Safety Risk after mitigation
- Safety Assurance
- Date SSO received Final Investigation Report
- Date of Monthly Status Notification

@		Valley Metro 9	Safety Concerns Tracking Log										
Hode	Detai	Nathed of Reporting	Reported by	Consum	Pre Mitigation Bisk Karding	Assigned to [a 390[A]	Aden Bern Johan						
M	202000	Switchts Concerns Switches	COCURDO	Trank Condensative Volence of May Mail tray plantage, a chair formingly law between any today of the upon the charge of condensative day upon the charge of condensative day upon the charge of the charge of condensative day.	я	-arbeets about	7/19/22 Preserves incolors received on even inhor COC 200 regarding containing a state are the Vertice of Magazining charters. A to be small from C. reports was served to the WAT received Magazining containing the Magazining Cockers of Magazining Cockers and Cockers of Magazining Cockers of						
3	9/13/003	Natel	hadd accordy O'Tem, (1907)— Nilete of Howkith wor	Will be with the consequence of II. To posts about the rest galaxies beautiful against the motor value that the table of the basis of the survey when they want the galaxies according to inconduct.	*	Rebooms Reports	In 15,00% it Constructed and account the fact filles Department, and plant it is in Comparison of the season and who the text color of constructed and account of the fact color of the season with season of the color of the season of the season of the season of the season of the color of the season of the seas						

Safety Risk Management & Data Sharing with ADOT – State Safety Oversight

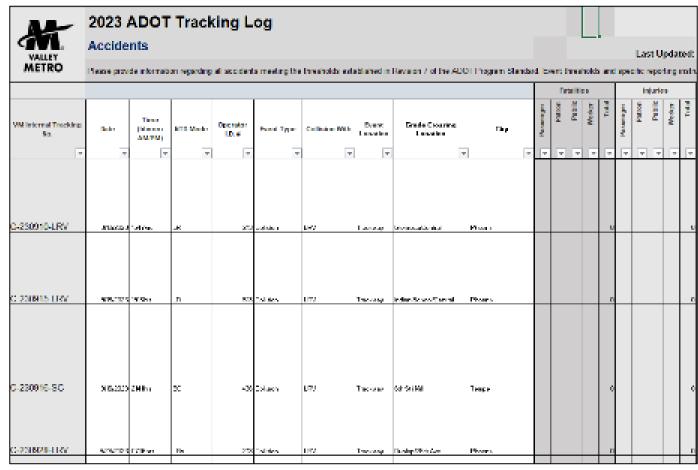
VALLE METR		На	z	ard Tra	cking I	Log												
Valley Metro 10	Fluorid -		abus	Reporting Source	Expering Person	Deta	Time of Event	Date of SSBA Nodification	SSO Not floutio Compliant (within 30 Days	File Name	Begin Phigatian Phoness Unio	Experied Mitigation Glose Date	Solicly Filsk After Hilligation	Salety Amarian (C. No.) No.	Safety Performance Monitoring Measurement	Date ADOT Received Pinel Investigation Report	Date of Monthly State Modification	Complant
HZI 902 17				noldent	Ottoer - Manuel Jacomillo 400,940,5268	1 (146/2017	5.50	31/18/17	MA	Phone call to director 550A	11/17/17	12/15/17	40			N/A	M/A	M/A
1121-000-17	ı			inclident	Dave Zebro	Shippit	13/20	S/L/17	N/A	GMC Feace enhancements	8/1/17	12/13/17	40			цо.	н/л	M/A
HZI-004-17	ļ			inclident	Dave Zebro	Ongoing		N/A	N/A	Re-painting of bland	11/17/17	11/18/17	40			н,х.	N/A	N/A
HZI-005-17	-			incldent	Dave Zebro	Ongoing		N/A	N/A	Crosswelk striping 19/Dunlep	11/1/17	1/31/18	40			ци	ци	N/A
HZI-006-17				CAR CAR COLOR	Faulities Maintenance			Н ДА.	N/A	GMC P/A system	11/16/17	11/18/17	40			нда.	M/A	N/A



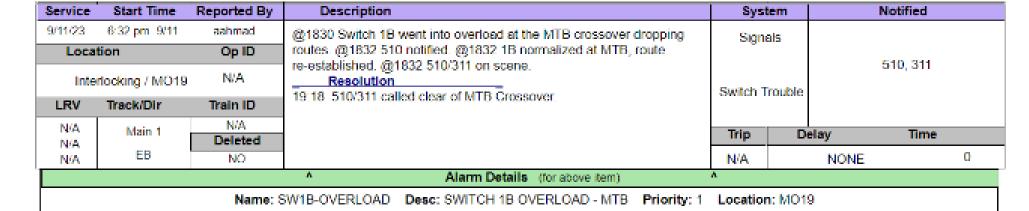
Working Together

Providing this information can help support ADOT's risk-based inspections and oversite activity to and for Valley Metro













Thank you



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Safety Specialist
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Larry Barlow
Valley Metro Rail
Safety Specialist
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RISK BASED INSPECTIONS (RBI) HOW TO MANAGE ACCESS

NOVEMBER 16TH, 2023



AGENDA

- Introduction
- Overview of GCRTA/Cincinnati/ODOT
- Access to Physical Assets
- Access to Data
- Access to Personnel/Executive Management

INTRODUCTION

Cameron Phelps
 Cameron.phelps@dot.ohio.gov
 614.466.4558

Kevin Chandler
 <u>chandler@vitalassurance.com</u>

Topics we will cover

- What level of access is needed?
- How to work with your RTAs to ensure proper access is obtained.
- How to determine what data is relevant to your RBI and how to ensure you get the data.



- Currently just under 3 FTE (Including Contractors).
- I designated ODOT staff.
- Out of the Central Office.

49 U.S.C. § 5329(K)(I)(B)

A State safety oversight agency, in consultation with each rail fixed guideway public transportation agency that the State safety oversight agency oversees, shall establish policies and procedures regarding the access of the State safety oversight agency to conduct inspections of the rail fixed guideway public transportation system, including access for inspections that occur without advance notice to the rail fixed guideway public transportation agency.

SPECIAL DIRECTIVE – SSOA REQUIRED ACTION FTA-22-41-D004-ODOT

Submit SSOA Program Standard and citation of Agency Safety Plan language for each RTA that the SSOA oversees that demonstrate comprehensive policies and procedures that address SSOA access to each rail fixed guideway public transportation system for risk-based inspections, both with and without notice. These policies and procedures must be developed in consultation with each rail transit agency the SSOA oversees.

ACCESS TO PHYSICAL ASSETS

- Collaborative approach with RTAs to determine the appropriate level of access to each RTA's physical assets.
- Two Categories of Access
 - Unsupervised Access Public spaces within the rail systems.
 - Supervised Access Access to non-public spaces of rail systems.



GREATER CLEVELAND RTA

- Mostly At-Grade system with 2 tunnels
- 37 Miles of double track
- Both Heavy Rail and Light Rail Vehicles (27 Light Rail, 39 Heavy Rail)
- I7 Substations
- 52 Stations (34 Light Rail, 18 Heavy Rail)
- I3 Departments
- Transit Police are county-wide authorized

Rapid Transit System



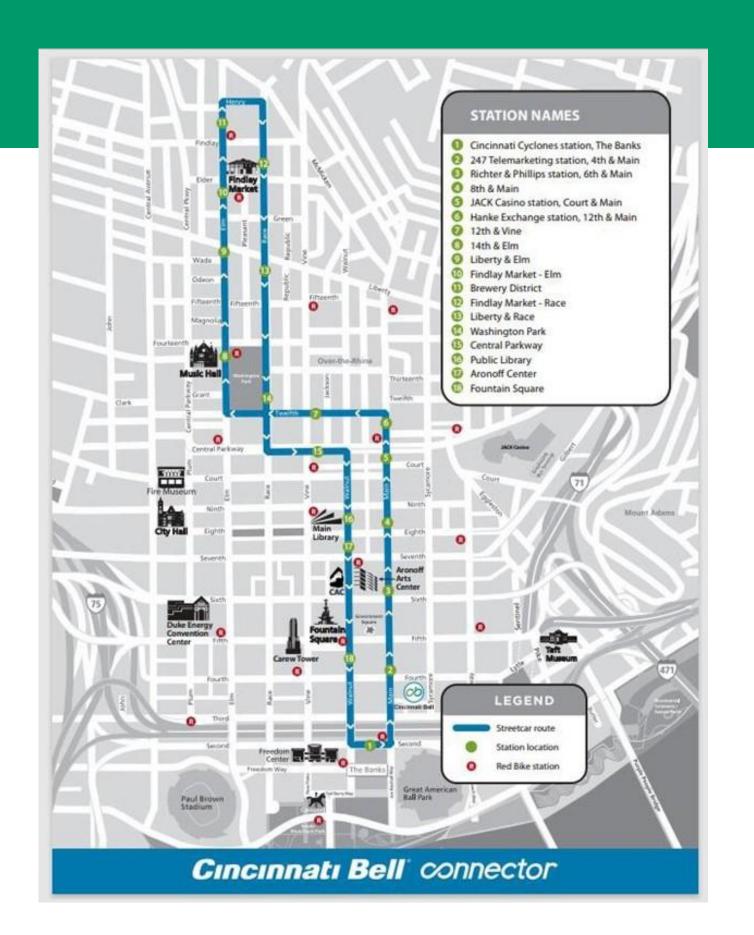
ACCESS TO PHYSICAL ASSETS GCRTA

- ODOT will never intentionally violate GCRTA's Agency Safety Plan.
- ODOT Staff and Contractors badges.
 - The Rail Yard, Central Rail Maintenance Facility, and Downtown Headquarters.
- Appropriate escorts in restricted areas.
 - Substations and The Right of Way.



THE CITY OF CINCINNATI

- Street-running system.
- 3.6-Mile single track loop.
- 5 Light Rail Vehicles.
- 5 Substations.
- 18 Stations throughout Downtown.
- 4 Departments.
- Utilize the City Police.



ACCESS TO PHYSICAL ASSETS THE CITY OF CINCINNATI

- ODOT will never intentionally violate their Agency Safety Plan.
- ODOT Staff and Contractors badges.
- Appropriate escorts in restricted areas.
 - Substations.
- ODOT Badge gives full access to City Hall.



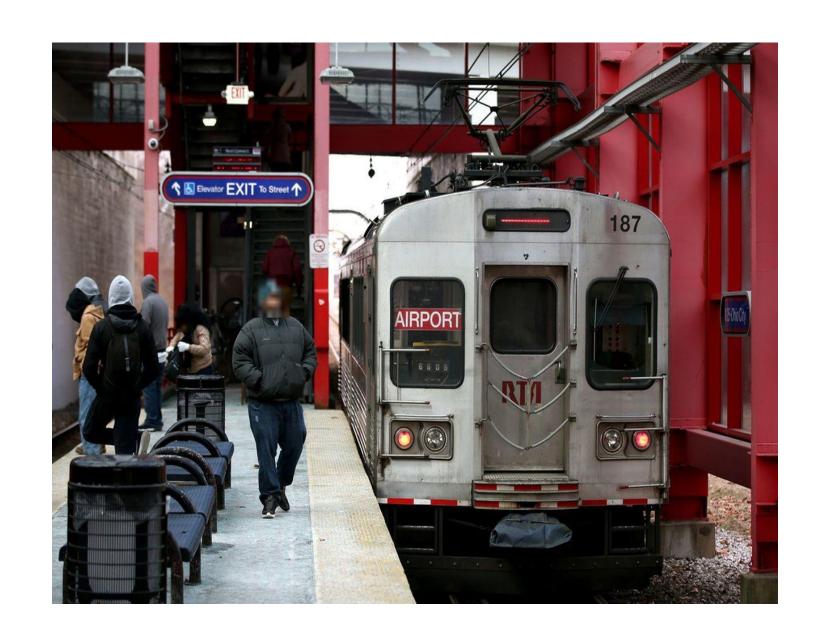
ACCESS TO PHYSICAL ASSETS ODOT

- ODOT contract staff (Vital Assurance) with an ODOT badge.
 - Central Office Entry.
- Vital Assurance represents ODOT and can act in ODOT's authority.
- State staff and Contract staff are one in the same.



CHALLENGES? SOLUTIONS?

- Badge Access Expired.
 - New Tracking Method.
- Disagreements with Access.
 - Collaborations with Executive Management.
- Staff Turnover (SSOA/RTA).
 - Processes in place to ensure consistency.



SPECIAL DIRECTIVE – SSOA REQUIRED ACTION FTA-22-41-D002-ODOT

Submit Program Standard and relevant documentation that demonstrate the SSOA has the authority and capability to inspect RTA activities, including infrastructure, equipment, records, personnel, and data.

ACCESS TO DATA

- Collaborated with RTAs on what Data.
 - Analyzed Data vs Raw Data.
- RBI Program will be guided by the Data.



ACCESS TO PEOPLE

- Focus more on positive collaboration, not authoritative.
- Access to the Accountable Executive.
 - Executive Management.
- Access to Contractors through Engineering Department.
- Access to Transit Police.
 - Oversight over Security.





ACCESS TO PERSONNEL

- At GCRTA, ODOT's main conduct is the Safety Department.
 - 6 positions (I vacant).
 - ODOT has access and meets with all departments.
- At the City of Cincinnati, ODOT's main conduct is the Chief Safety Officer.
 - Transit Coordinator is the backup.
 - Transdev is the Operations contractor.
 - Full access to Transdev Management.



THANK YOU



Cameron Phelps
 Cameron.phelps@dot.ohio.gov
 614.466.4558

CPUC Rail Safety Division Rail Transit Safety Branch CPUC Inspectors – Denial of Access

FTA SSOA-RTA Workshop St. Louis, MO November 14-16, 2023 Daren Gilbert, Program Manager



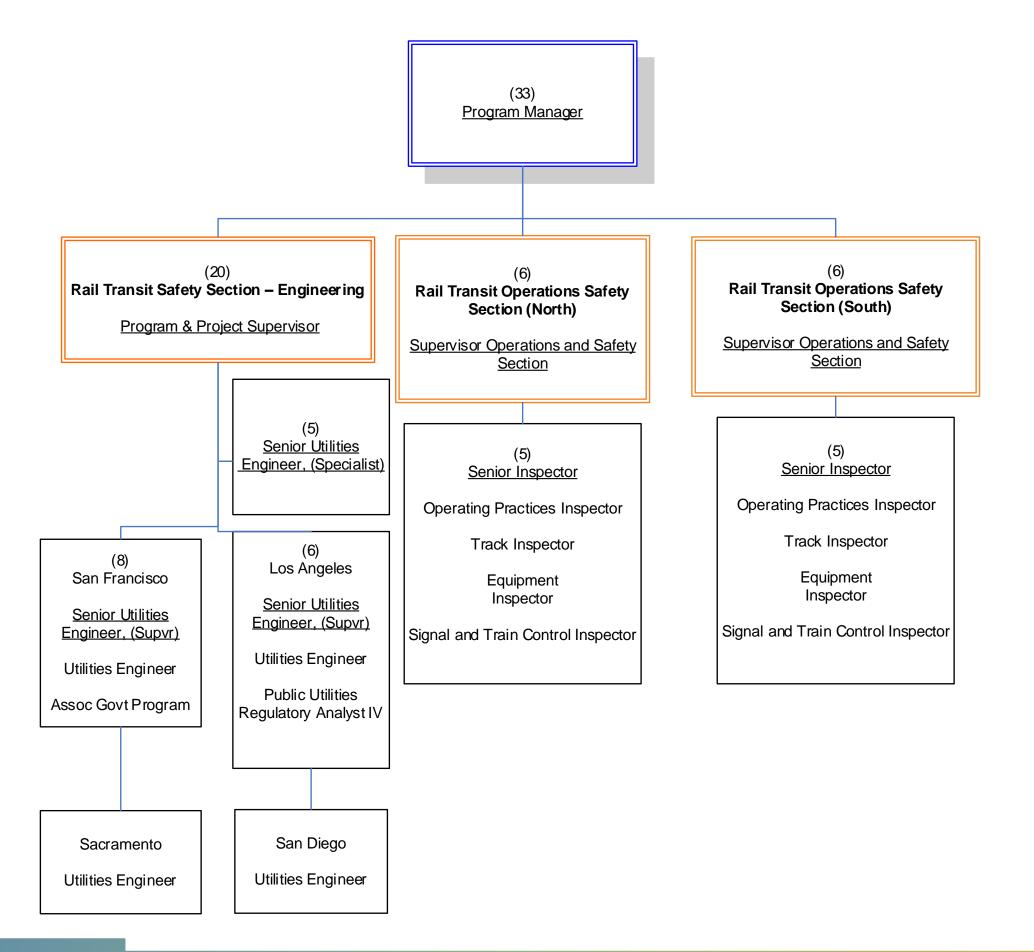
CPUC Rail Transit Inspections

- In 2008, the CPUC requested to add inspectors to its existing safety oversight program, which was approved by the CPUC, the Governor's office, and the legislature.
- The CPUC's first rail transit inspectors began in 2009, with the primary 4 disciplines: Operating Practices, Signal and Train Control, Track, and Mechanical Equipment (vehicles).
- Follows FRA model to deploy field inspectors to verify compliance with applicable state statutes and Federal and state regulations (General Orders).
- Badges and ID cards were acquired and issued, as well as testing equipment and vehicles.

CPUC Inspections

- Just after bringing the inspectors on-board, Branch management and Inspectors held meet and greets with each RTA to:
 - Make introductions,
 - Discuss initial forms and documents CPUC inspectors would use,
 - Review initial inspector procedures for conducting various inspection types,
 - Request RTAs make their employees aware of CPUC and our statutory authority and jurisdiction to conduct inspections, and
 - Discuss RTA requests or concerns.

Rail Transit Safety Branch



California RTAs Subject to FTA Regulations

- Bay Area Rapid Transit District (BART) includes Oakland Airport Connector APM
- Los Angeles County Metropolitan Transportation Authority (LACMTA or Metro)
- North [San Diego] County Transit District (NCTD or Sprinter)
- Orange County Transportation Authority (OCTA or OC Streetcar) (currently under construction)
- San Francisco Municipal Transportation Agency (SFMTA or Muni) includes Muni Cable Cars
- Sacramento Regional Transit District (SRTD)
- San Diego Trolley, Inc. (SDTI)
- Santa Clara Valley Transportation Authority (VTA)

CPUC Inspections

- Although the RTAs were informed about the inspectors as the request was made and approved, at the beginning, there were often issues with gaining access and cooperation by employees, as the inspection program was rolled out.
 - The entire process was new to RTAs and their employees.
 - Most had never seen a CPUC employee in the past, and some were now interacting directly with CPUC inspectors as part of the inspections.
 - CPUC conducted unannounced inspections, sometimes during overnight hours.

CPUC Inspections

- Early initial findings often identified failures by particular individuals or groups.
- This resulted initially in some resentment by employees.
- The first few years of the program were sometimes contentious with front line employees.
- There were many examples in the first few years where RTA employees tried to limit inspector access or activities.

Access Denial Examples

- Just after the inspection program began, the CSO for one agency threatened to have CPUC inspectors arrested if they came to facilities unannounced.
- In a 2009 inspection an RTA employee at a maintenance facility tried to prevent an inspection, despite CPUC identifying itself and providing ID credentials, and made physical threats. CPUC disengaged and reached out to a supervisor, who had security remove the employee from the facility. The employee was suspended for 5 days.
- Spring of 2023, an Operations inspector was riding trains in the cab to observe the operators. At one point an operator questioned the inspector and indicated she was not comfortable allowing that. The inspector logged the incident and exited the train and inspected the following train/operator. The operator had been subject of a prior inspection.

Access Denial Examples

- RTA maintenance facility, unannounced inspection, October 6, 2013
 - RTA employes informed one of our inspectors about a concern about the frequency of preventive maintenance (PM) of RTA vehicles and management's recordkeeping intended to confuse mileage calculations for PMs.
 - Staff planned an unannounced inspection at the maintenance facility to look into the matter.
 - The Facility Director at the time was out in the field, and when informed came racing back to the shop, and took intimidating actions toward our inspectors and tried to prevent the inspection.
 - Findings included not following blue flag safety protocols and threatening actions towards CPUC inspectors.
 - A formal proceeding was initiated (I.14-01-005)
 - Agency was fined \$10,000, directed to correct the blue flag compliance issue and to have agency management work with CPUC management to resolve regulatory issues.

Access Denial Examples

- Recently, in 2022, an Operations Inspector was denied access two times in the same day: first by a station agent and then at the OCC.
- At one agency a <u>new</u> safety department employee mistakenly believed that he could prevent any inspection activities until someone from the safety department could be present.
- Recently an Operations inspector approached an operator and identified himself, and indicated he'd like to conduct a brief ride in the cab to conduct an inspection. The operator accommodated the CPUC inspector and called OCC to notify them of the inspector's presence in the cab. It was the controller at OCC that repeatedly questioned the operator about allowing the inspector in the cab. The operator rightfully noted he was just informing OCC, not requesting permission.
- GO 172 (Personal Electronic device prohibition) compliance checks are sometimes denied.

Access Denial

Since CPUC has broad statutory authority to inspect facilities under CPUC jurisdiction, in all cases CPUC staff provided sufficient authorities to the RTAs early on, and simply contacted Safety Department to inform them of the denial.

- Inspectors are instructed to explain clearly their authority, identify the RTA employees involved, and record the denial on the inspection form.
- Inspectors are advised not to become confrontational with RTA employees.
- Work with RTA management to resolve.

Access Denial

The primary ongoing concerns relate to:

- Large agencies with large employee numbers, particularly as it relates to our Operations inspectors who interact with Operators (including riding in the Cab), station agents, and RTA control center staff, etc. some of which have not always provided access as required.
- Newer employees who may not have encountered CPUC in the past, and who may not recall initial training that should have included an orientation to regulatory inspections, and exposure to CPUC IDs/badges and background.
- GO 172 Compliance checks are a frequent source of employee noncooperation.

Current Status of RTA/CPUC Inspections and Access

- Access denials are infrequent now but can still occur.
- RTA staff are now largely used to seeing, and occasionally encountering CPUC inspectors.
- Since the program began in 2009, the RTAs and CPUC staff have developed a mutual understanding and the relationship between inspectors and RTAs is mostly going smoothly.
- CPUC Inspection teams and RTA managers and supervisors have become used to interacting and for the most part RTA personnel are comfortable interacting with CPUC inspectors and other staff.
- We are updating protocols under the RBI Special Directive for CPUC inspectors when confronted with access denials.



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Commonwealth of Massachusetts
Department of Public Utilities
Rail Transit Safety Division

MBTA March 2023 Systemwide Slowdown 2023 FTA SSOA/RTA Workshop November 16, 2023

Charles/ 5

Park St 🖁

Long Wharf (South)





SSOA Program Development

Engagement/Collaboration

March 2023 Slowdown

Discussion / Q&A



In 2022, 214 million people traveled on the MBTA. MBTA is the 4th largest rapid transit system in the country.

DPU Strategy Shift



On January 3, 2023, the Massachusetts Department of Public Utilities (DPU) created the Rail Transit Safety Division (RTSD).

- Previously, DPU's Transportation Oversight Division –
 which also oversees common carriers (bus, moving,
 and towing companies) in Massachusetts housed the
 state safety oversight (SSO) program.
- In December 2022, there were 9.5 full-time equivalent (FTE) staff.
- In November 2023, there are 18.5 FTE, which is a near-doubling in less than one year.
- Following a series of safety incidents and a 2022 Safety Management Inspection (SMI) by the FTA, DPU established the RTSD.

DPU's RTSD oversees the safety of light and heavy rail equipment and operations of the Massachusetts Bay Transportation Authority (also known as MBTA or "the T").



Boston's South Station, home of the DPU's RTSD, the designated SSO Agency.

Photo courtesy of MBTA



Targeted Objectives and Strategy:

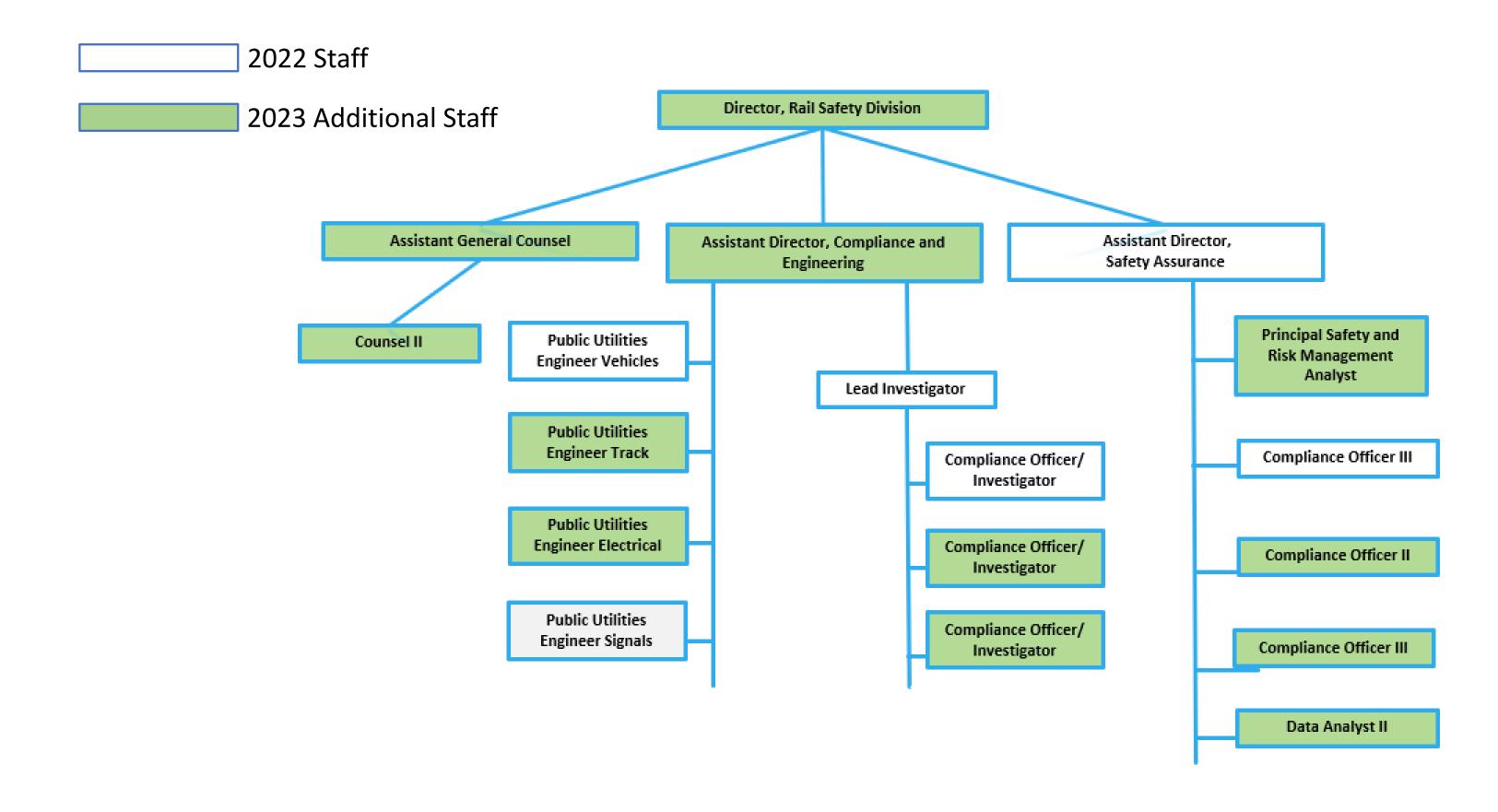
- Reduction of Fatalities/Serious Injuries
- Zero National Transportation Safety Board (NTSB) investigations
- Ensure transparency in data reporting from the MBTA to the DPU
- Reduction of MBTA employee injury rates
- Reduction in MBTA rules violations

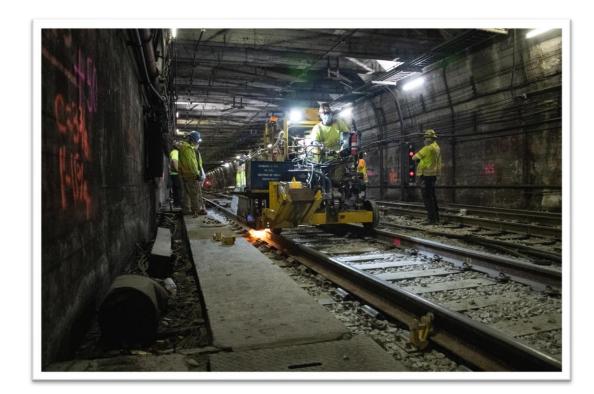
Identify the Workforce and Talents of the SSOA:

- Workload assessment conducted
- Assessment determined staffing level need of 17 FTEs, including consultant support, by July 2023
- Engineers
 - Discipline experts of rail transit: Signals, Track, Power, Vehicles
- Compliance Officers
 - Experts in investigation, oversight, compliance, and fact finding













Field Engagement

DPU staff are:

- track-walking the MBTA's entire heavy and light rail system;
- monitoring right-of-way worker protection practices to keep MBTA employees, contractors, and customers safe; and
- reviewing procedures: operations, track inspections.

Data Reporting

DPU is:

- focused on data-driven decision making;
- using data to develop an understanding of MBTA hazards and risks; and
- using data to perform probable cause analysis, review month-over-month trends.

Investigation

All RTSD staff are:

- performing root cause analysis of MBTA Safety events; and
- reviewing internal MBTA documentation.







On-Site Activity

DPU responds to all events that require a field oversight response, including all FTA-reportable events.

DPU conducts weekly track walks reviewing personal protective equipment (PPE), infrastructure, and rules compliance.

Collaborative Meetings

DPU and MBTA meet weekly as an entire team and at the leadership level.

Documentation Review

Requests for information that follow field engagement now require MBTA to review its material prior to submission to DPU.



In early March 2023, DPU personnel performed a track walk in an area not related to the FTA's 2022 SMI. This section of track had a high number of speed restrictions in place. The purpose of the track walk was to confirm compliance with the MBTA's Agency Safety Plan.

DPU track engineers identified numerous concerns. Following the walk, on March 6, 2023, DPU issued a request for information for geometry inspections and associated speed restrictions to confirm that MBTA was aware of the poor track conditions.

MBTA provided reports on March 8 for both August 2022 and February 2023 with several urgent and priority conditions noted.

MBTA Geometry Inspection Results

Description	Engineerin g Station (ft)	Value (in)	Length (ft)	Speed (mph)	TSC	posted Speed (mph)	Exception Color	Response Action
WP	36+36.333	2.42	53.15	10.52	С	25	Yellow	PRIORITY
TW	37+50.106	-1.52	31.57	10.62	E	40	Yellow	PRIORITY
WG	40+74.403	57.34	22.28	11.05	Т	40	Yellow	PRIORITY
WG	42+11.475	57.35	44.4	12.5	Т	40	Yellow	PRIORITY
WG	43+71.812	57.39	11.71	12.24	т	40	Yellow	PRIORITY
WG	44+00.737	57.32	22.11	12.47	т	40	Yellow	PRIORITY
WG	44+83.128	57.5	18.6	12.46	Т	40	Red	URGENT
WG	45+14.744	57.34	9.77	12.57	Т	40	Yellow	PRIORITY
WG	46+16.098	57.27	7.44	12.13	т	40	Yellow	PRIORITY
WG	47+12.452	57.41	12.89	12.3	т	40	Yellow	PRIORITY
WG	54+32.186	57.28	16.52	11.65	т	40	Yellow	PRIORITY
WG	56+98.042	57.31	15.39	7.86	т	40	Yellow	PRIORITY
TW	62+93.771	1.76	20	2.09	В	40	Red	URGENT
RP	73+17.65	2.66	54.87	9.37	В	25	Yellow	PRIORITY
TW	73+96.978	1.87	59.55	10.43	В	25	Red	URGENT
WP	81+29.647	2.3	25.2	8.02	С	25	Yellow	PRIORITY
WG	83+92.67	57.34	12.25	9.11	E	25	Yellow	PRIORITY
WG	85+84.719	57.3	8.91	10.99	т	25	Yellow	PRIORITY
WG	89+80.499	57.26	42.81	12.82	т	40	Yellow	PRIORITY
TW	95+07.109	1.57	45.29	13.35	В	40	Yellow	PRIORITY
WG	95+45.213	57.43	25.53	13.35	В	40	Yellow	PRIORITY
WG	96+08.082	57.32	31.46	13.66	В	40	Yellow	PRIORITY
WG	97+02.49	57.28	10.84	14.76	С	40	Yellow	PRIORITY





Photo depicting rail end batter

Photo courtesy of DPU Staff

March 2023 Directives

DPU's review of geometry reports found 71 Red conditions (requiring a 24-hour fix) and over 1,000 Yellow conditions (priority conditions requiring an expedited response in accordance with MBTA standards).

As a result of the track walk and review of the geometry reports, DPU issued 6 directives concerning:

- Third Rail Insulators
- Electrical Boxes
- Headlights
- Personal Protective Equipment Briefing
- Priority 1 Track Defects
- Overshooting Platform

DPU also required MBTA to provide documentation on each condition identified in the geometry report to indicate it was complete.



A DPU track engineer examines running rail.

Photo courtesy of DPU Staff



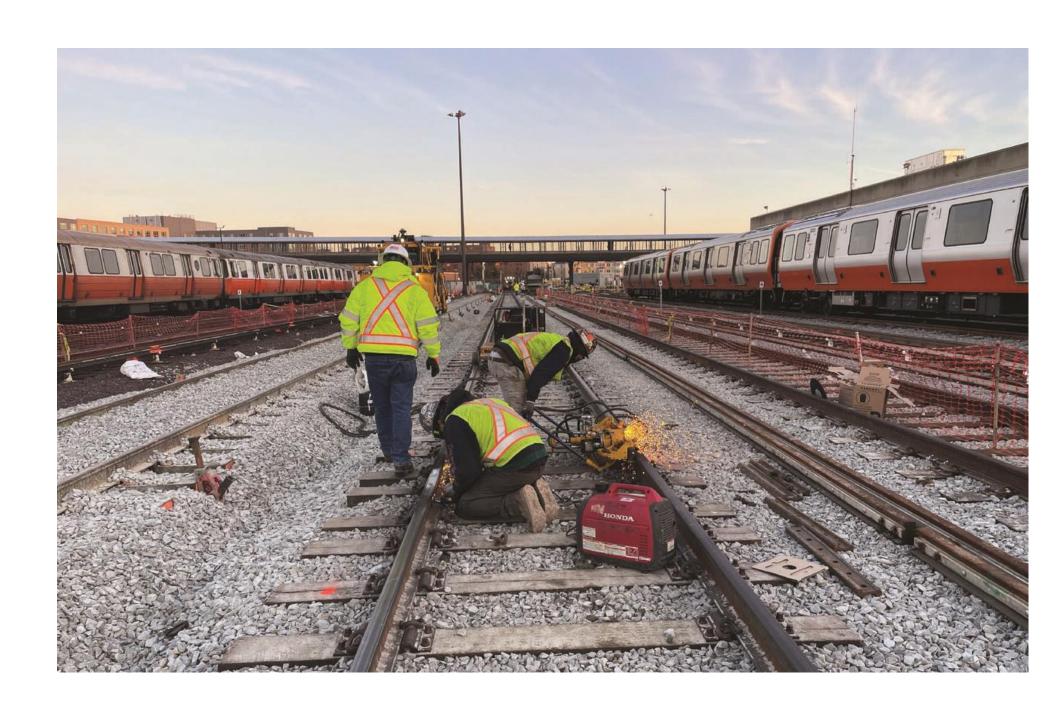
On the evening of March 9, 2023, MBTA announced a "systemwide slowdown" due to track geometry defects, with global speed restrictions between 10 and 25 mph on all heavy and light rail lines. For reference, normal speed varies by line but tops out at 40 mph.

Global restrictions were lifted the following day, March 10, on the heavy rail lines (Red, Orange, and Blue).

On March 17, global speed restrictions were lifted on the Mattapan Trolley light rail.

On March 19, global speed restrictions were lifted on the Green Line light rail.

On all lines, block restrictions remain in place.



Trackwork at MBTA's Wellington Yard

Photo courtesy of MBTA



Photo courtesy of MBTA

DPU can be found online at www.mass.gov/DPU
To reach the RTSD by email, send a message to DPU.Rail@mass.gov

Thank you!



Questions?







