

Railroad Accident Investigations Overview

Presenters: Ryan Frigo and Kara Waldrup

November 16, 2023

NTSB Mission



NTSB Legislative Mandate

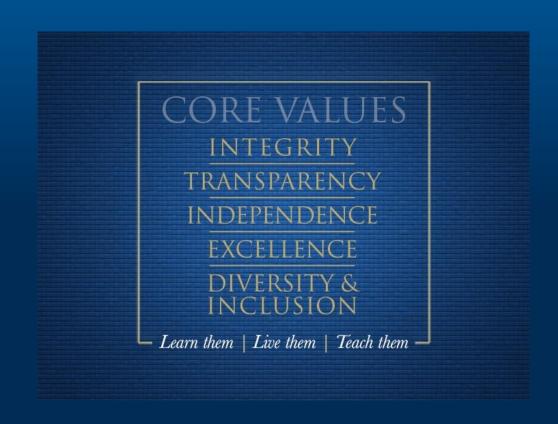
- Maintaining our congressionally mandated independence and objectivity
- Conducting objective, precise accident investigations and safety studies
- Performing fair and objective airman and mariner certification appeals
- Advocating and Promoting safety recommendations
- Assisting victims of transportation disasters and their families.

NTSB Core Values

Our core values are the guardrails that guide our decisions and actions.

They drive our workforce's conduct and shape the organization's vision and culture.

As binding principles, the core values are fundamental elements that allow us to serve the public in a cohesive and consistent manner.



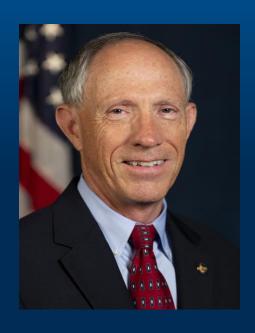
NTSB Board Members



Honorable

Jennifer Homendy

Chair



Honorable **Bruce Landsberg**



Honorable

Michael E. Graham



Honorable **Thomas B. Chapman**

NTSB Board Members On-Scene

Provide the media with facts

Update victims and families about the facts and progress of the investigation

Brief government officials about the progress of the investigation



NTSB Focus on Safety

We focus solely on safety, to make recommendations that could help to prevent the next accident or crash.

- We do not determine blame or liability.
- We do not investigate intentional criminal acts.

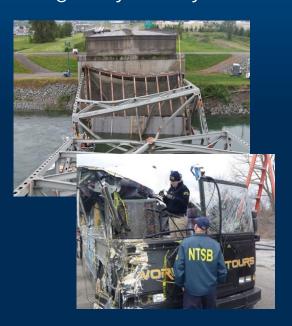


NTSB Investigative Offices

Aviation Safety



Highway Safety



Marine Safety



Railroad, Pipeline, and Hazardous Material Safety



NTSB Office of Railroad, Pipeline and Hazardous Materials Investigations

- Investigates accidents involving railroads, pipelines, and the transportation of hazardous materials.
- Four Divisions
 - Railroad
 - Pipeline and Hazardous Materials
 - System Safety
 - Report Development
- Staff are in Washington, D.C., and various locations throughout the United States.

Railroad Division

- Division Chief
- Four Branch Chiefs
- 18 railroad investigators strategically located throughout the country



Other Supporting Staff

The level of support on-site varies with the complexity of the accident. The team may include:

- Media Relations Specialist
- Government Affairs local and other elected officials
- Transportation Disaster Assistance (TDA) family and other loved ones
- CIO information systems
- General Counsel legal matters

Rail Investigation Mandate

49 United States Code 1131

- (a) General.—
 - (1) The National Transportation Safety Board shall investigate or have investigated (in detail the Board prescribes) and establish the facts, circumstances, and cause or probable cause of—
 - (C) a railroad accident in which there is a fatality or substantial property damage, or that involves a passenger train;

Priority of Board Investigations

- NTSB investigations have priority over other Federal Investigations
- Close cooperation with Federal agencies (such as FRA and EPA) who may conduct concurrent investigations
- Exception NTSB has an MOU with the FBI for criminal events



Highway-Railroad Grade Crossing Accidents

- NTSB Office of Highway Safety usually leads the investigation
- Railroad investigators support the investigation



No Later than 2 Hours

- A passenger or employee fatality or
- Serious injury to two or more crewmembers or passengers requiring admission to a hospital
- The evacuation of a passenger train
- Damage to a tank car or container resulting in release of hazardous materials or
- Involving evacuation of the general public
- A fatality at a grade crossing

No Later than 4 Hours

- Damage (estimate) of \$150,000 or more for repairs, or the current replacement cost, to railroad and non-railroad property
- Damage of \$25,000 or more to a passenger train and railroad and non-railroad property

Initial Accident Notification

The NTSB (ROC) may be notified by --

- National Response Center
- Media
- Phone call from
 - Local, state, or federal agency
 - Property where accident occurred
 - Fire Department
 - Union



To report an incident/accident, please call 1-844-373-9922 or 202-314-6290 to speak to a watch officer at the NTSB Response Operations Center (ROC) in Washington, DC (24/7).

Rail Duty Officer Follow-up

- Property/agency contacts
- Dispatch/control center
- Incident Command and other on-scene personnel (RR Manager)
- Local, state, and federal agencies
- Public media reports

Decision to Launch

- Significant impact on public safety
- Unique circumstances of accident
- Recurring issues
 - Concerns with non-regulated/insular properties
 - HHFT Unit Trains -- Crude Oil and Ethanol
 - Roadway Workers
 - Transportation Employee Fatalities
 - End of Track Collision



Major Accident Team

Team makeup depends on accident type -- collision, derailment, etc.

- Board Member
- Investigator-in-Charge
- Disciplines chosen based on initial information

IIC Initial Duties

- Contact with Property (railroad or transit agency)
 - Secure perishable evidence and maintain independent investigation
 - Handling data and video downloads
 - Handling interviews, wreck clearing, and response and recovery efforts
 - Identify Parties

The Party System

- NTSB regulations state in part:
- "Parties shall be limited to those persons, government agencies, companies, and associations whose employees, functions, activities, or products were involved in the accident or incident and who can provide suitable qualified technical personnel actively to assist in the investigation."



The Party System

- Railroads
- Transit Agencies
- State Safety Oversight Agencies
- FRA
- FTA
- Labor Organizations
- Emergency Responders
- Equipment Manufacturers

The Party System

- Groups work under the direction of the Group Chairmen
- Groups remain intact for the duration of the investigation
- All parties do not participate in all groups



On-scene Investigation Process

- Organizational meeting
- Daily progress meetings
- Close-out meeting



On-Scene Activities

- Collect perishable evidence
- Photo document extraordinary components
- Take into custody evidence that requires further examination
- Conduct interviews of involved personnel and witnesses

Evidence Examination



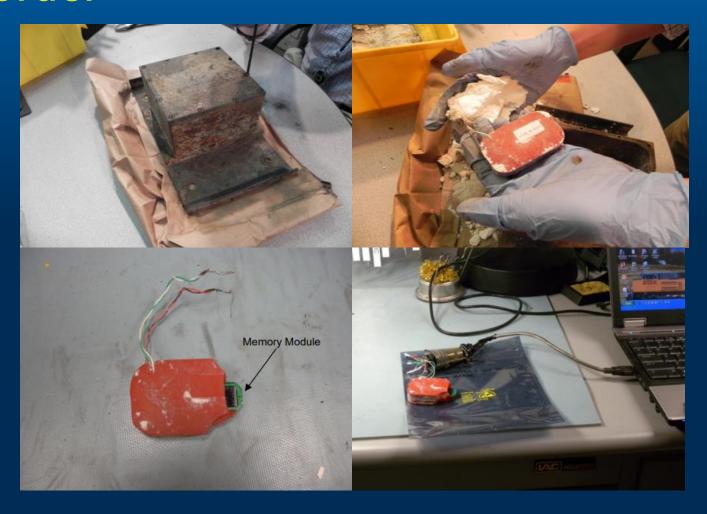


Audio/Video Recorders and Event Recorder Data





Event Recorder



Interviews

- The purpose of the interview is not to assign any fault, blame, or liability
- This interview will be recorded and subsequently transcribed
- A copy of the transcription will be mailed to the interviewee
- The transcription will be a part of the public docket
- The interviewee will have the opportunity to make corrections
- The interviewee will return the corrections to the NTSB Investigator

Return from On-Scene

- Factual reports completed by technical working groups
- A technical review is held of all the factual reports by the party representatives
- Following the technical review, the IIC will discuss party submissions with the party representatives

Investigative Hearings

- Are held in a public forum to gather additional facts about an accident
- The Board Members serve as the Board of Inquiry
- NTSB technical staff serve as the Technical Panel
- Parties to the hearing are people and organizations that can provide special or technical knowledge



Final Investigative Report

- A draft report is prepared by the investigation staff
- The report is generally complete within 12 to 24 months after the accident
- Some reports are presented at a public meeting
- Board Members vote to adopt the report as presented or with modifications

Additional NTSB Reports

- Special Investigations
 - Focus on a specific safety issue
 - May involve multiple accidents
 - Determine the facts, conditions and circumstances about the issue
- Safety Study
 - Evaluate the effectiveness of government and industry transportation safety programs
 - Examine policy issues, system safety, and management effectiveness

Other Actions

- Work with parties to evaluate and implement immediate safety improvements
- Safety accomplishments
- Standalone/Urgent safety recommendations
- Safety alerts to the industry

NTSB Safety Recommendations

- What is a safety recommendation?
 - Our most important product.
 - Our suggested action(s) to address specific safety issues that we've identified during an investigation.
 - Issued to the organization that the NTSB believes is in the best position to take the needed action.
 - Note, safety recommendations have no regulatory authority

Recommendation Implementation: Formal Response

- Initial response
 - Within 90 days of issuance
 - From head of organization
 - Proposed plan of action
- Annual updates
- Action should be completed in 3-5 years*
 - May keep open if action can be completed with additional time



U.S. Department of Transportation Federal Aviation Administration Office of the Administrator

800 Independence Ave., S.W. Washington, D.C. 20501

October 2, 2020

The Honorable Robert L. Sumwalt Chairman, National Transportation Safety Board 490 L'Enfant Plaza East, S.W. Washington, DC 20594

Dear Chairman Sumwalt

This is our initial response to Safety Recommendations A-20-33 through -38, and our final response to A-20-36, issued by the Board on August 5, 2020. The Board issued these safety recommendations as a result of the accident that occurred on February 23, 2019, when Atlas Air Inc. (Atlas) flight 3591, a Boeing 767-375BCF, N1217A, was destroyed after it rapidly descended from an altitude of roughly 6,000 ft. mean sea level and crashed into a shallow, muddy marsh area of Trinity Bay, Texas, about 41 miles east-southeast of George Bush Intercontinental/Houston Airport (IAH), Houston, Texas. The flight departed from Miami International Airport (MIA), Miami, Florida, at approximately 1033 am and was destined for IAH. Atlas operated the aircraft as a Title 14, Code of Federal Regulations Part 121 domestic cargo flight for Amazon.com Services LLC. An instrument flight rules flight plan was filed. The captain, first officer, and a nonrevenue pilot riding in the jumpseat died.

A-20-33. Inform Title 14 Code of Federal Regulations Part 119 certificate holders, air tour operators, fractional ownership programs, corporate flight departments, and governmental entities conducting public aircraft operations about the hiring process vulnerabilities identified in this accident, and revise Advisory Circular 120-68H, "Pilot Records Improvement Act and Pilot Records Database," to emphasize that operators should include flight operations subject matter experts early in the records review process and ensure that significant training issues are identified and fully evaluated.

<u>FAA Comment.</u> The Federal Aviation Administration (FAA) is currently reviewing this safety recommendation and determining if a revision to Advisory Circular 120-68H is needed.

A-20-34. Implement the pilot records database and ensure that it includes all industry records for all training started by a pilot as part of the employment process for any Title 14 Code of Federal Regulations Part 119 certificate holder, air tour operator, fractional ownership program, corporate flight department, or governmental entity conducting public aircraft operations regardless of the pilot's employment status and whether the training was completed.

FAA response to Safety Recommendations

^{* 1-}year for urgent recommendations

NTSB Safety Recommendations

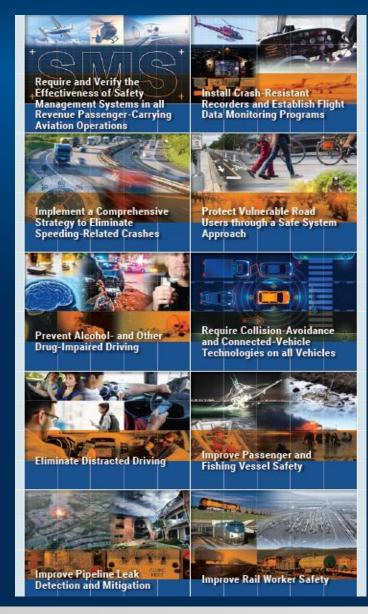
How SRC Can Help?

- Provide recommendation reports
- Provide correspondence history
- Set up informal meetings about recommendations
- Set up training about CAROL Query
- Discuss and socialize proposals
- Set up formal meetings



Recommendation Implementation: Advocacy

- Site Visits
- Meetings
- Roundtable Discussions
- Conferences
- Drop-in Articles
- Safety Alerts
- Webinars
- X's and Blogs
- Legislative Affairs/Support/Testimony



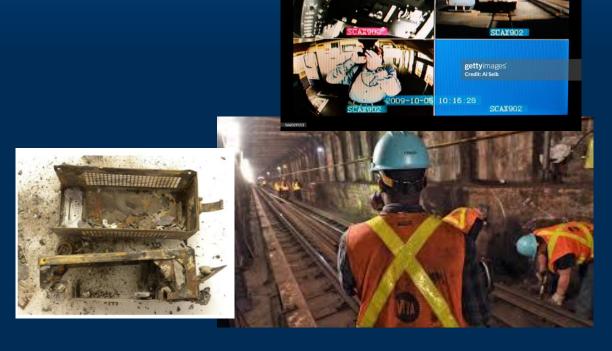
NTSB Safety Recommendations

- Roadway worker protections
- Risk assessments
- Mixed traffic collision avoidance systems
- Event data recorders
- Inward/Outward facing cameras
- Work schedules / hours of service / fatigue management / OSA
- Tunnels/Bridges: construction, maintenance, inspections, emergency egress, clearing obstructions from walkways
- Equipment inspections

• Rail car crashworthiness

Training

• TBTC



Supporting a Recommendation



Contact Information

Ryan Frigo Branch Chief Ryan.Frigo@ntsb.gov 202-320-2623

Joe Gordon
Branch Chief
Robert.Gordon@ntsb.gov
202-841-5537

Kara Waldrup
Safety Recommendations Specialist
Kara.Waldrup@ntsb.gov
202-285-8240

Contact with NTSB

